### 110TH CONGRESS 2D SESSION

# H. R. 6210

To amend the Public Health Service Act to establish a nationwide health insurance purchasing pool for small businesses and the self-employed that would offer a choice of private health plans and make health coverage more affordable, predictable, and accessible.

### IN THE HOUSE OF REPRESENTATIVES

June 9, 2008

Mr. Kind (for himself, Mr. English of Pennsylvania, Mr. Barrow, Mr. Young of Florida, Mr. Carnahan, Mrs. Emerson, Mr. Allen, Mr. Gerlach, Mr. Altmire, Mr. Shays, Mr. Courtney, and Mr. Ramstad) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committees on Education and Labor, Ways and Means, and Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To amend the Public Health Service Act to establish a nationwide health insurance purchasing pool for small businesses and the self-employed that would offer a choice of private health plans and make health coverage more affordable, predictable, and accessible.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### 1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Small Business Health
- 3 Options Program Act of 2008" or the "SHOP Act".
- 4 SEC. 2. AMENDMENT TO THE PUBLIC HEALTH SERVICE
- 5 **ACT.**
- 6 The Public Health Service Act (42 U.S.C. 201 et
- 7 seq.) is amended by adding at the end the following:

### 8 "TITLE XXX—SMALL BUSINESS

### 9 HEALTH OPTIONS PROGRAM

- 10 "SEC. 3001. DEFINITIONS.
- 11 "(a) IN GENERAL.—In this title:
- 12 "(1) ADMINISTRATOR.—The term 'Adminis-
- trator' means the Administrator appointed under
- 14 section 3002(a).
- 15 "(2) SMALL BUSINESS HEALTH BOARD.—The
- term 'Small Business Health Board' means the
- Board established under section 3002(d).
- 18 "(3) Employee.—The term 'employee' has the
- meaning given such term under section 3(6) of the
- 20 Employee Retirement Income Security Act of 1974
- 21 (29 U.S.C. 1002(6)). Such term shall not include an
- employee of the Federal Government.
- 23 "(4) Employer.—The term 'employer' has the
- meaning given such term under section 3(5) of the
- Employee Retirement Income Security Act of 1974
- 26 (29 U.S.C. 1002(5)), except that such term shall in-

1	clude employers who employed an average of at least
2	1 but not more than 100 employees (who worked ar
3	average of at least 35 hours per week) on business
4	days during the year preceding the date of applica-
5	tion, and shall include self-employed individuals with
6	either not less than \$5,000 in net earnings or not
7	less than \$15,000 in gross earnings from self-em-
8	ployment in the preceding taxable year. Such term
9	shall not include the Federal Government.
10	"(5) Health insurance coverage.—The
11	term 'health insurance coverage' has the meaning
12	given such term in section 2791.
13	"(6) Health insurance issuer.—The term
14	'health insurance issuer' has the meaning given such
15	term in section 2791.
16	"(7) Health status-related factor.—The
17	term 'health status-related factor' has the meaning
18	given such term in section 2791(d)(9).
19	"(8) Participating employer.—The term
20	'participating employer' means an employer that—
21	"(A) elects to provide health insurance cov-
22	erage under this title to its employees; and
23	"(B) is not offering other comprehensive

health insurance coverage to such employees.

- 1 "(b) Application of Certain Rules in Deter-
- 2 MINATION OF EMPLOYER SIZE.—For purposes of sub-
- 3 section (a)(3):
- 4 "(1) Application of aggregation rule for
- 5 EMPLOYERS.—All persons treated as a single em-
- 6 ployer under subsection (b), (c), (m), or (o) of sec-
- 7 tion 414 of the Internal Revenue Code of 1986 shall
- 8 be treated as 1 employer.
- 9 "(2) Employers not in existence in pre-
- 10 CEDING YEAR.—In the case of an employer which
- was not in existence for the full year prior to the
- date on which the employer applies to participate,
- the determination of whether such employer meets
- the requirements of subsection (a)(4) shall be based
- on the average number of employees that it is rea-
- sonably expected such employer will employ on busi-
- 17 ness days in the employer's first full year.
- 18 "(3) Predecessors.—Any reference in this
- subsection to an employer shall include a reference
- to any predecessor of such employer.
- 21 "(c) Waiver and Continuation of Participa-
- 22 TION.—
- 23 "(1) Waiver.—The Administrator may waive
- the limitations relating to the size of an employer
- which may participate in the health insurance pro-

gram established under this title on a case by case

- basis if the Administrator determines that such employer makes a compelling case for such a waiver. In making determinations under this paragraph, the
- 5 Administrator may consider the effects of the em-
- 6 ployment of temporary and seasonal workers and
- 7 other factors.

- 6 (2) CONTINUATION OF PARTICIPATION.—An
  9 employer participating in the program under this
  10 title that experiences an increase in the number of
  11 employees so that such employer has in excess of
  12 100 employees, may not be excluded from participa13 tion solely as a result of such increase in employees.
- 14 "(d) Treatment of Health Insurance Cov-
- 15 ERAGE AS GROUP HEALTH PLAN.—Health insurance cov-
- 16 erage offered under this title shall be treated as a group
- 17 health plan for purposes of applying the Employee Retire-
- 18 ment Income Security Act of 1974 (29 U.S.C. 1001 et
- 19 seq.) except to the extent that a provision of this title ex-
- 20 pressly provides otherwise.
- 21 "(e) Application of HIPAA Rules.—Notwith-
- 22 standing any provision of State law, the provisions of sub-
- 23 parts 1, 3, and 4 of part A of title XXVII shall apply
- 24 to health insurance coverage offered under this title. A
- 25 State may modify State law as appropriate to provide for

1	the enforcement of such provisions for health insurance
2	coverage offered in the State under this title.
3	"SEC. 3002. ADMINISTRATION OF SMALL BUSINESS HEALTH
4	INSURANCE POOL.
5	"(a) Office and Administrator.—The Secretary
6	shall designate an office within the Department of Health
7	and Human Services to administer the program under this
8	title. Such office shall be headed by an Administrator to
9	be appointed by the Secretary.
10	"(b) QUALIFICATIONS.—The Secretary shall ensure
11	that the individual appointed to serve as the Administrator
12	under subsection (a) has an appropriate background with
13	experience in health insurance, business, or health policy.
14	"(c) Duties.—The Administrator shall—
15	"(1) enter into contracts with health insurance
16	issuers to provide health insurance coverage to indi-
17	viduals and employees who enroll in health insurance
18	coverage in accordance with this title;
19	"(2) maintain the contracts for health insur-
20	ance policies when an employee elects which health
21	plan offered under this title to enroll in as permitted
22	under section $3007(d)(7)$ ;
23	"(3) ensure that health insurance issuers com-
24	ply with the requirements of this title;

- 1 "(4) ensure that employers meet eligibility re-2 quirements for participation in the health insurance 3 pool established under this title;
  - "(5) enter into agreements with entities to serve as navigators, as defined in section 3003;
    - "(6) collect premiums from employers and employees and make payments for health insurance coverage;
    - "(7) collect other information needed to administer the program under this title;
    - "(8) compile, produce, and distribute information (which shall not be subject to review or modification by the States) to employers and employees (directly and through navigators) concerning the open enrollment process, the health insurance coverage available through the pool, and standardized comparative information concerning such coverage, which shall be available through an interactive Internet website, including a description of the coverage plans available in each State and comparative information, about premiums, index rates, benefits, quality, and consumer satisfaction under such plans;
    - "(9) provide information to health insurance issuers, including, at the discretion of the Adminis-

1	trator, notification when proposed rates are not in a
2	competitive range;
3	"(10) conduct public education activities (di-
4	rectly and through navigators) to raise the aware-
5	ness of the public of the program under this title
6	and the associated tax credit under the Internal
7	Revenue Code of 1986;
8	"(11) develop methods to facilitate enrollment
9	in health insurance coverage under this title, includ-
10	ing through the use of the Internet;
11	"(12) if appropriate, enter into contracts for
12	the performance of administrative functions under
13	this title as permitted under section 3009;
14	"(13) carefully consider benefit recommenda-
15	tions that are endorsed by at least two-thirds of the
16	members of the Small Business Health Board;
17	"(14) establish and administer a contingency
18	fund for risk corridors as provided for in section
19	3008; and
20	"(15) carry out any other activities necessary to
21	administer this title.
22	"(d) Limitations.—The Administrator shall not—
23	"(1) negotiate premiums with participating
24	health insurance issuers: or

1	"(2) exclude health insurance issuers from par-
2	ticipating in the program under this title except for
3	violating contracts or the requirements of this title.
4	"(e) Small Business Health Board.—
5	"(1) In general.—There shall be established
6	a Small Business Health Board to monitor the im-
7	plementation of the program under this title and to
8	make recommendations to the Administrator con-
9	cerning improvements in the program.
10	"(2) Appointment.—The Comptroller General
11	shall appoint 13 individuals who have expertise in
12	health care benefits, financing, economics, actuarial
13	science or other related fields, to serve as members
14	of the Small Business Health Board. In appointing
15	members under the preceding sentence, the Comp-
16	troller General shall ensure that such members in-
17	clude—
18	"(A) a mix of different types of profes-
19	sionals;
20	"(B) a broad geographic representation;
21	"(C) not less than 3 individuals with an
22	employee perspective;
23	"(D) not less than 3 individuals with a
24	small business perspective, at least 1 of whom
25	shall have a self-employed perspective;

1 "(E) not less than 1 individual with a 2 background in insurance regulation; and

3 "(F) not less than 1 individual with a patient perspective.

"(3) Terms.—Members of the Small Business Health Board shall serve for a term of 3 years, such terms to end on March 15 of the applicable year, except as provided in paragraph (4). The Comptroller General shall stagger the terms for members first appointed. A member may be reappointed after the expiration of a term. A member may serve after expiration of a term until a successor has been appointed.

"(4) SMALL BUSINESS REPRESENTATIVES.—
Beginning on March 16, 2012, 3 of the individuals
the Comptroller General appoints to the Small Business Health Board shall be representatives of the 3
navigators through which the largest number of individuals have enrolled for health insurance coverage
over the previous 2-year period. Such appointees
shall serve for 1 year. The Comptroller General shall
consider for appointment in years prior to the date
specified in this paragraph, individuals who are representatives of entities that may serve as navigators.

"(5) Chairperson; vice chairperson.—The Comptroller General shall designate a member of the Small Business Health Board, at the time of appointment of such member, to serve as Chairperson and a member to serve as Vice Chairperson for the term of the appointment, except that in the case of a vacancy of either such position, the Comptroller General may designate another member to serve in such position for the remainder of such member's term.

"(6) Compensation.—While serving on the business of the Small Business Health Board (including travel time), a member of the Small Business Health Board shall be entitled to compensation at the per diem equivalent of the rate provided for level IV of the Executive Schedule under section 5315 of title 5, United States Code, and while so serving away from home and the member's regular place of business, a member may be allowed travel expenses, as authorized by the Chairperson of the Small Business Health Board.

"(7) DISCLOSURE.—The Comptroller General shall establish a system for the public disclosure, by members of the Small Business Health Board, of financial and other potential conflicts of interest.

1	"(8) Meetings.—The Small Business Health
2	Board shall meet at the call of the Chairperson.
3	Each such meeting shall be open to the public.
4	"(9) Duties.—The Small Business Health
5	Board shall—
6	"(A) provide general oversight of the pro-
7	gram under this title and make recommenda-
8	tions to the Administrator;
9	"(B) monitor and make recommendations
10	to the Administrator on the benefit require-
11	ments for national plans in this title;
12	"(C) make recommendations concerning
13	information that the Administrator, health
14	plans, and navigators should distribute to em-
15	ployers and employees participating in the pro-
16	gram under this title; and
17	"(D) monitor and make recommendations
18	to the Administrator on adverse selection within
19	the program under this title and between the
20	coverage provided under the program and the
21	State-regulated health insurance market.
22	"(10) Approval of recommendations.—A
23	recommendation shall require approval by not less
24	than two-thirds of the members of the Roard

1	"(11) Public notice and comment on rec-
2	OMMENDATIONS.—The Administrator shall—
3	"(A) publish recommendations by the
4	Small Business Health Board in the Federal
5	Register;
6	"(B) solicit written comments concerning
7	such recommendations; and
8	"(C) provide an opportunity for the pres-
9	entation of oral comments concerning such rec-
10	ommendations at a public meeting.
11	"SEC. 3003. NAVIGATORS.
12	"(a) In General.—The Administrator shall enter
13	into agreements with private and public entities, beginning
14	a reasonable period prior to the beginning of the first cal-
15	endar year in which health insurance coverage is offered
16	under this title, under which such entities will serve as
17	navigators.
18	"(b) Eligibility.—To be eligible to enter into an
19	agreement under subsection (a), an entity shall dem-
20	onstrate to the Administrator that the entity has existing
21	relationships with, or could readily establish relationships
22	with, employers and employees, and self-employed individ-
23	uals, likely to be eligible to participate in the program
24	under this title. Such entities may include trade, industry
25	and professional associations, chambers of commerce,

- 1 unions, small business development centers, and other en-
- 2 tities that the Administrator determines to be capable of
- 3 carrying out the duties described in subsection (c).
- 4 "(c) Duties.—An entity that serves as a navigator
- 5 under an agreement under subsection (a) shall—
- 6 "(1) coordinate with the Administrator on pub-
- 7 lie education activities to raise awareness of the pro-
- 8 gram under this title;
- 9 "(2) distribute information developed by the
- Administrator on the open enrollment process, pri-
- vate health plans available through the program
- under this title, and standardized comparative infor-
- mation about the health insurance coverage under
- the program;
- 15 "(3) distribute information about the avail-
- ability of the tax credit under section 36 of the In-
- ternal Revenue Code of 1986 as added by the Small
- Business Health Options Program Act of 2008;
- 19 "(4) assist employers and employees in enroll-
- ing in the program under this title; and
- 21 "(5) respond to questions about the program
- 22 under this title and participating plans.
- 23 "(d) Supplemental Materials.—In addition to
- 24 information developed by the Administrator under sub-
- 25 section (c)(2), a navigator may develop and distribute

other information that is related to the health insurance program established under this title, subject to review and 3 approval by the Administrator and filing in each State in which the navigator operates. 5 "(e) STANDARDS.— 6 "(1) In General.—The Administrator shall es-7 tablish standards for navigators under this section, 8 including provisions to avoid conflicts of interest. 9 Under such standards, a navigator may not— 10 "(A) be a health insurance issuer; or "(B) receive any consideration directly or 11 12 indirectly from any health insurance issuer in 13 connection with the participation of any em-14 ployer in the program under this title or the en-15 rollment of any eligible employee in health in-16 surance coverage under this title. 17 "(2) Fair and impartial information and 18 SERVICES.—The Administrator shall consult with 19 the Small Business Health Board concerning the 20 standards necessary to ensure that a navigator will

provide fair and impartial information and services.

An agreement between the Administrator and a navigator may include specific provisions with respect to such navigator to ensure that such navigator will provide fair and impartial information and services.

- 1 If a navigator, or entity seeking to become a navi-
- 2 gator, is a party to any arrangement with any health
- 3 insurance issuer to receive compensation related to
- 4 other health care programs not covered under this
- 5 title, the entity shall disclose the terms of such com-
- 6 pensation arrangements to the Administrator, and
- 7 the Administrator shall take such information into
- 8 account in determining the appropriate standards
- 9 and agreement terms for such navigator.

### 10 "SEC. 3004. CONTRACTS WITH HEALTH INSURANCE

- 11 issuers.
- 12 "(a) IN GENERAL.—The Administrator may enter
- 13 into contracts with qualified health insurance issuers,
- 14 without regard to section 5 of title 41, United States Code,
- 15 or other statutes requiring competitive bidding, to provide
- 16 health benefits plans to employees of participating employ-
- 17 ers and self-employed individuals under this title. Each
- 18 contract shall be for a uniform term of at least 1 year,
- 19 but may be made automatically renewable from term to
- 20 term in the absence of notice of termination by either
- 21 party. In entering into such contracts, the Administrator
- 22 shall ensure that health benefits coverage is provided for
- 23 an individual only, two adults in a household, one adult
- 24 and one or more children, and a family.

1	"(b) Eligibility.—A health insurance issuer shall
2	be eligible to enter into a contract under subsection (a)
3	if such issuer—
4	"(1) is licensed to offer health benefits plan
5	coverage in each State in which the plan is offered;
6	and
7	"(2) meets such other reasonable requirements
8	as determined appropriate by the Administrator,
9	after an opportunity for public comment and publi-
10	cation in the Federal Register.
11	"(c) Cost-Sharing and Networks.—The Adminis-
12	trator shall ensure that health benefits plans with a range
13	of cost-sharing and network arrangements are available
14	under this title.
15	"(d) Revocation.—Approval of a health benefits
16	plan participating in the program under this title may be
17	withdrawn or revoked by the Administrator only after no-
18	tice to the health insurance issuer involved and an oppor-
19	tunity for a hearing without regard to subchapter II of
20	chapter 5 and chapter 7 of title 5, United States Code.
21	"(e) Conversion.—
22	"(1) In general.—Except as provided in para-
23	graph (2), a contract may not be made or a plan ap-
24	proved under this section if the health insurance
25	issuer under such contract or plan does not provide

1	to each enrollee whose coverage under the plan is
2	terminated, including a termination due to dis-
3	continuance of the contract or plan, the option to
4	have issued to that individual a nongroup policy
5	without evidence of insurability. A health insurance
6	issuer shall provide a notice of such option to indi-
7	viduals who enroll in the plan. An enrollee who exer-
8	cises such conversion option shall pay the full peri-
9	odic charges for the nongroup policy.
0	"(2) Exceptions.—A health insurance issuer
1	shall not be required to offer a nongroup policy
2	under paragraph (1) if the termination under the
3	plan occurred because—
4	"(A) the enrollee failed to pay any required
5	monthly premiums under the plan;
6	"(B) the enrollee performed an act or
7	practice that constitutes fraud in connection
8	with the coverage under the plan;
9	"(C) the enrollee made an intentional mis-
20	representation of a material fact under the
21	terms of coverage of the plan; or
22	"(D) the terminated coverage under the
23	plan was replaced by similar coverage within 31
24	days after the date of termination.

"(f) Payment of Premiums.—

"(1) IN GENERAL.—Employers shall collect pre-1 2 mium payments from their employees through pay-3 roll deductions and shall forward such payments and 4 the contribution of the employer (if any) to the Ad-5 ministrator. The Administrator shall develop proce-6 dures through which such payments shall be received 7 and forwarded to the health insurance issuer in-8 volved. 9 "(2) Failure to pay.—The Administrator 10 shall establish— "(A) procedures for the termination of em-11 12 ployers that fail for a two consecutive month 13 period (or such other time period as determined 14 appropriate by the Administrator) to make pre-15 mium payments in a timely manner; and "(B) other procedures regarding unpaid 16 17 and uncollected premiums. 18 "SEC. 3005. EMPLOYER PARTICIPATION. "(a) Participation Procedure.—The Adminis-

"(a) Participation Procedure.—The Administrator shall develop a procedure for employers and selfemployed individuals to participate in the program under this title, including procedures relating to the offering of health benefits plans to employees and the payment of premiums for health insurance coverage under this title. For the purpose of premium payments, a self-employed indi-

1	vidual shall be considered an employer that is making a
2	100 percent contribution toward the premium amount.
3	"(b) Enrollment and Offering of Other Cov-
4	ERAGE.—
5	"(1) Enrollment.—A participating employer
6	shall ensure that each eligible employee has an op-
7	portunity to enroll in a plan of the employer's choice
8	or a plan of the employee's choice in accordance with
9	section $3007(d)(7)$ .
10	"(2) Prohibition on offering other com-
11	PREHENSIVE HEALTH BENEFIT COVERAGE.—A par-
12	ticipating employer may not offer a health insurance
13	plan providing comprehensive health benefit coverage
14	to employees other than a health benefits plan of-
15	fered under this title.
16	"(3) Prohibition on Coercion.—An em-
17	ployer shall not pressure, coerce, or offer induce-
18	ments to an employee to elect not to enroll in cov-
19	erage under the program under this title or to select
20	a particular health benefits plan.
21	"(4) Offer of Supplemental Coverage op-
22	TIONS.—
23	"(A) IN GENERAL.—A participating em-
24	ployer may offer supplementary coverage op-
25	tions to employees.

- "(B) Definition.—In subparagraph (A), 1 2 the term 'supplementary coverage' means benefits described as 'excepted benefits' under sec-3 4 tion 2791(c). 5 "(c) REGULATORY FLEXIBILITY.—In developing the procedure under subsection (a), the Administrator shall comply with the requirements specified under the Regu-8 latory Flexibility Act under chapter 6 of title 5, United States Code, consider the economic impacts that the regu-10 lation will have on small businesses, and consider regulatory alternatives that would mitigate such impact. The 12 Administrator shall publish and publicly disseminate a small business compliance guide, pursuant to section 212 of the Small Business Regulatory Enforcement Fairness 14 15 Act, that explains the compliance requirements for employer participation. Such compliance guide shall be pub-16 lished not later than the date of the publication of the final rule under this title, or the effective date of such 18 rules, whichever is later. 19 20 "(d) Rule of Construction.—Except as provided
- 21 in section 3004(f), nothing in this title shall be construed
- 22 to require that an employer make premium contributions
- 23 on behalf of employees.

#### 1 "SEC. 3006. ELIGIBILITY AND ENROLLMENT.

- 2 "(a) IN GENERAL.—An individual shall be eligible to
- 3 enroll in health insurance coverage under this title for cov-
- 4 erage beginning in 2011 if such individual is an employee
- 5 of a participating employer described in section
- 6 3001(a)(4) or is a self-employed individual as defined in
- 7 section 401(c)(1)(B) of the Internal Revenue Code of
- 8 1986 and meets the definition of a participating employer
- 9 in section 3001(a)(8). An employer may allow employees
- 10 who average fewer than 35 hours per week to enroll.
- 11 "(b) Limitation.—A health insurance issuer may
- 12 not refuse to provide coverage to any eligible individual
- 13 under subsection (a) who selects a health benefits plan of-
- 14 fered by such issuer under this title.
- 15 "(c) Type of Enrollment.—An eligible individual
- 16 may enroll as an individual or as an adult with one or
- 17 more children regardless of whether another adult is
- 18 present in the enrollee's household or family.
- 19 "(d) Open Enrollment.—
- 20 "(1) IN GENERAL.—The Administrator shall es-
- 21 tablish an annual open enrollment period during
- 22 which an employer may elect to become a partici-
- pating employer and an employee may enroll in a
- 24 health benefits plan under this title for the following
- calendar year.

"(2) OPEN ENROLLMENT PERIOD.—For purposes of this title, the term 'open enrollment period' means, with respect to calendar year 2011 and each succeeding calendar year, the period beginning on October 1, 2010, and ending December 1, 2010, and each succeeding period beginning October 1 and ending December 1. Coverage in a health benefits plan selected during such an open enrollment period shall begin on January 1 of the calendar year following the selection.

"(3) Newly Eligible Employers and Employees.—Notwithstanding the open enrollment period provided for under paragraph (2), the Administrator shall establish an enrollment process to enable a newly eligible employer or an employer with an existing health benefits policy whose term is ending to become a participating employer and for an employee of such employer, or a new employee of a participating employer, to enroll in a health benefits plan under this title outside of an open enrollment period. The Administrator may establish a process for setting the renewal date for the participation of an employer that initially becomes a participating employer outside of the open enrollment period to coincide with a subsequent open enrollment period.

- 1 "(4) LIMITATION OFCHANGING ENROLL-2 MENT.—An employer or employee (as the case may 3 be) may elect to change the health benefits plan that 4 the employee is enrolled in only during an open en-5 rollment period. 6 "(5) EFFECTIVENESS OF ELECTION AND
  - "(5) EFFECTIVENESS OF ELECTION AND CHANGE OF ELECTION.—An election to change a health benefits plan that is made during the open enrollment period under paragraph (2) shall take effect as of the first day of the following calendar year.
- "(6) CONTINUATION OF ENROLLMENT.—An employee who has enrolled in a health benefits plan under this title is considered to have been continuously enrolled in that health benefits plan until such time as—
- 17 "(A) the employer or employee (as the case 18 may be) elects to change health benefits plans; 19 or
- 20 "(B) the health benefits plan is termi-21 nated.
- "(e) Providing Information To Promote Information Choice.—The Administrator shall compile, produce, and disseminate information to employers, employees, and navigators under section 3002(c)(8) to pro-

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- 1 mote informed choice that shall be made available at least
- 2 30 days prior to the beginning of each open enrollment
- 3 period.
- 4 "(f) TERMINATION OF EMPLOYMENT.—An employee
- 5 may remain enrolled in a health plan under this title for
- 6 the remainder of the calendar year following the termi-
- 7 nation or separation of the employee from employment or
- 8 termination of the employer, if the employee pays 102 per-
- 9 cent of the monthly premium for the remainder of the year
- 10 involved.
- 11 "(g) Rule of Construction.—Nothing in this title
- 12 shall be construed to prohibit a health insurance issuer
- 13 providing coverage through the program under this title
- 14 from using the services of a licensed agent or broker.
- 15 "SEC. 3007. HEALTH COVERAGE AVAILABLE WITHIN THE
- 16 SMALL BUSINESS POOL.
- 17 "(a) Preexisting Condition Exclusions.—
- 18 "(1) IN GENERAL.—Each contract under this
- title may include a preexisting condition exclusion as
- defined under section 9801(b)(1) of the Internal
- Revenue Code of 1986.
- 22 "(2) Exclusion Period.—A preexisting condi-
- 23 tion exclusion under this subsection shall provide for
- 24 coverage of a preexisting condition to begin not later
- 25 than 6 months after the date on which the coverage

1	of the individual under a health benefits plan com-
2	mences, reduced by the aggregate of 1 day for each
3	day that the individual was covered under creditable
4	health insurance coverage (as defined for purposes
5	of section 2701(c)) immediately preceding the date
6	the individual submitted an application for coverage
7	under this title. This provision shall be applied not-
8	withstanding the applicable provision for the reduc-
9	tion of the exclusion period provided for in section
10	701(a)(3) of the Employee Retirement Income Secu-
11	rity Act of 1974 (29 U.S.C. 1181(a)(3)).
12	"(b) Rates and Premiums; State Laws.—
13	"(1) In General.—Rates charged and pre-
14	miums paid for a health benefits plan under this
15	title—
16	"(A) shall be determined in accordance
17	with subsection (d);
18	"(B) may be annually adjusted; and
19	"(C) shall be adjusted to cover the admin-
20	istrative costs of the Administrator under this
21	title and the office established under section
22	3002.
23	"(2) Benefit mandate laws.—With respect
24	to a contract entered into under this title under
25	which a health insurance issuer will offer health ben-

- 1 efits plan coverage, State mandated benefit laws in
- 2 effect in the State in which the plan is offered shall
- 3 continue to apply, except in the case of a nationwide
- 4 plan.
- 5 "(3) Limitation.—Nothing in this subsection
- 6 shall be construed to preempt any State or local law
- 7 (including any State grievance, claims, and appeals
- 8 procedure laws, State provider mandate laws, and
- 9 State network adequacy laws) except those laws and
- regulations described in subsection (b)(2), (d)(2)(B),
- 11 and (d)(5).
- 12 "(c) Termination and Reenrollment.—If an in-
- 13 dividual who is enrolled in a health benefits plan under
- 14 this title voluntarily terminates the enrollment, except in
- 15 the case of an individual who has lost or changes employ-
- 16 ment or whose employer is terminated for failure to pay
- 17 premiums, the individual shall not be eligible for reenroll-
- 18 ment until the first open enrollment period following the
- 19 expiration of 6 months after the date of such termination.
- 20 "(d) Rating Rules and Transitional Applica-
- 21 TION OF STATE LAW.—
- 22 "(1) YEARS 2011 AND 2012.—With respect to
- calendar years 2011 and 2012 (open enrollment pe-
- riod beginning October 1, 2010, and October 1,
- 25 2011), the following shall apply:

"(A) In the case of an employer that elects to participate in the program under this title, the State rating requirements applicable to employers purchasing health insurance coverage in the small group market in the State in which the employer is located shall apply with respect to such coverage, except that premium rates for such coverage shall not vary based on health-status related factors.

"(B) State rating requirements shall apply to health insurance coverage purchased in the small group market in the State, except that a State shall be prohibited from allowing premium rates to vary based on health-status related factors.

### "(2) Subsequent Years.—

### "(A) NAIC RECOMMENDATIONS.—

"(i) RATING REQUIREMENTS.—Beginning in 2009, the Administrator shall contract with the National Association of Insurance Commissioners to conduct a study of the rating requirements utilized in the program under this title and the rating requirements that apply to health insurance purchased in the small group markets in

the States, and to develop recommendations concerning rating requirements. Such recommendations shall be submitted as a legislative proposal to Congress during calendar year 2011.

"(ii) STATE LAW HARMONIZATION.—
Beginning in 2009, the Administrator shall contract with the National Association of Insurance Commissioners to conduct a study of administrative procedures, including rate and form filing, standards of external review, and standards of internal review, that apply to the program under this title and to health insurance purchased in the small group markets in the States.

"(iii) Consultation.—In conducting the studies and developing the recommendations under clauses (i) and (ii), the National Association of Insurance Commissioners shall consult with key stakeholders (including small businesses, self-employed individuals, employees of small businesses, health insurance issuers, health care providers, and patient advocates).

1	"(iv) Recommendations regarding
2	RATINGS.—During 2011, the recommenda-
3	tions of the National Association of Insur-
4	ance Commissioners under clause (i) shall
5	be submitted to Congress in the form of a
6	legislative proposal and shall concern—
7	"(I) rating requirements for
8	health insurance coverage under this
9	title for 2013 and subsequent years;
10	and
11	"(II) a maximum permissible
12	variance between State rating require-
13	ments and the rating requirements for
14	coverage under this title that will
15	allow State flexibility without causing
16	significant adverse selection for health
17	insurance coverage under this title.
18	"(B) Application of rating require-
19	MENTS.—If, pursuant to this subsection, an Act
20	is enacted to implement recommendations sub-
21	mitted under subparagraph (A)(i), or alter-
22	native rating requirements developed by Con-
23	gress, such rating requirements shall apply to
24	the program under this title beginning in 2013

1	(open enrollment periods beginning October 1,
2	2012, and thereafter).
3	"(3) Failure to enact legislation re-
4	GARDING RATING REQUIREMENTS.—If an Act is not
5	enacted as provided for in paragraph (2)(B) with re-
6	spect to rating requirements, the fallback rating
7	rules under paragraph (5) shall apply beginning in
8	2013 (open enrollment periods beginning October 1,
9	2012, and thereafter).
10	"(4) Expedited congressional consider-
11	ATION.—
12	"(A) Introduction and committee
13	CONSIDERATION.—
14	"(i) Introduction.—A legislative
15	proposal submitted to Congress pursuant
16	to paragraph (2) shall be introduced in the
17	House of Representatives by the Speaker,
18	and in the Senate by the majority leader,
19	immediately upon receipt of the language
20	and shall be referred to the appropriate
21	committees of Congress. If the proposal is
22	not introduced in accordance with the pre-
23	ceding sentence, legislation may be intro-
24	duced in either House of Congress by any
25	member thereof.

1	"(ii) Committee consideration.—
2	Legislation introduced in the House of
3	Representatives and the Senate under
4	clause (i) shall be referred to the appro-
5	priate committees of jurisdiction of the
6	House of Representatives and the Senate.
7	Not later than 45 calendar days after the
8	introduction of the legislation or February
9	15, 2012, whichever is later, the committee
10	of Congress to which the legislation was
11	referred shall report the legislation or a
12	committee amendment thereto. If the com-
13	mittee has not reported such legislation (or
14	identical legislation) at the end of 45 cal-
15	endar days after its introduction, or Feb-
16	ruary 15, 2012, whichever is later, such
17	committee shall be deemed to be dis-
18	charged from further consideration of such
19	legislation and such legislation shall be
20	placed on the appropriate calendar of the
21	House involved.
22	"(B) Expedited procedure.—
23	"(i) Consideration.—Not later than
24	15 calendar days after the date on which

a committee has been or could have been

1 discharged from consideration of legislation 2 under this paragraph, the Speaker of the 3 House of Representatives, or the Speaker's designee, or the majority leader of the Senate, or the leader's designee, shall move to 6 proceed to the consideration of the com-7 mittee amendment to the legislation, and if 8 there is no such amendment, to the legisla-9 tion. It shall also be in order for any mem-10 ber of the House of Representatives or the 11 Senate, respectively, to move to proceed to 12 the consideration of the legislation at any 13 time after the conclusion of such 15-day 14 period. All points of order against the leg-15 islation (and against consideration of the 16 legislation) with the exception of points of 17 order under the Congressional Budget Act 18 of 1974 are waived. A motion to proceed to 19 the consideration of the legislation is high-20 ly privileged in the House of Representa-21 tives and is privileged in the Senate and is 22 not debatable. The motion is not subject to 23 amendment, to a motion to postpone con-24 sideration of the legislation, or to a motion 25 to proceed to the consideration of other

1 business. A motion to reconsider the vote 2 by which the motion to proceed is agreed 3 to or not agreed to shall not be in order. If the motion to proceed is agreed to, the House of Representatives or the Senate, as 6 the case may be, shall immediately proceed 7 to consideration of the legislation in ac-8 cordance with the Standing Rules of the 9 House of Representatives or the Senate, as 10 the case may be, without intervening mo-11 tion, order, or other business, and the reso-12 lution shall remain the unfinished business 13 of the House of Representatives or the 14 Senate, as the case may be, until disposed 15 of, except as provided in clause (iii). 16 "(ii) CONSIDERATION BYOTHER 17 HOUSE.—If, before the passage by one 18 House of the legislation that was intro-19 duced in such House, such House receives 20 from the other House legislation as passed 21 by such other House— 22 "(I) the legislation of the other 23 House shall not be referred to a com-24 mittee and shall immediately displace 25 the legislation that was introduced in

1	the House in receipt of the legislation
2	of the other House; and
3	"(II) the legislation of the other
4	House shall immediately be considered
5	by the receiving House under the
6	same procedures applicable to legisla-
7	tion reported by or discharged from a
8	committee under this paragraph.
9	"Upon disposition of legislation that
10	is received by one House from the other
11	House, it shall no longer be in order to
12	consider the legislation that was introduced
13	in the receiving House.
14	"(iii) Senate vote requirement.—
15	Legislation under this paragraph shall only
16	be approved in the Senate if affirmed by
17	the votes of 3/5 of the Senators duly chosen
18	and sworn. If legislation in the Senate has
19	not reached final passage within 10 days
20	after the motion to proceed is agreed to
21	(excluding periods in which the Senate is
22	in recess) it shall be in order for the ma-
23	jority leader to file a cloture petition on
24	the legislation or amendments thereto, in
25	accordance with rule XXII of the Standing

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Rules of the Senate. If such a cloture motion on the legislation fails, is shall be in order for the majority leader to proceed to other business and the legislation shall be returned to or placed on the Senate calendar.

"(iv) CONSIDERATION CON-IN FERENCE.—Immediately upon a final passage of the legislation that results in a disagreement between the two Houses of Congress with respect to the legislation, conferees shall be appointed and a conference convened. Not later than 15 days after the date on which conferees are appointed (excluding periods in which one or both Houses are in recess), the conferees shall file a report with the House of Representatives and the Senate resolving the differences between the Houses on the legislation. Notwithstanding any other rule of the House of Representatives or the Senate, it shall be in order to immediately consider a report of a committee of conference on the legislation filed in accordance with this subclause. Debate in the House of Rep-

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resentatives and the Senate on the conference report shall be limited to 10 hours, equally divided and controlled by the Speaker of the House of Representatives and the minority leader of the House of Representatives or their designees and the majority and minority leaders of the Senate or their designees. A vote on final passage of the conference report shall occur immediately at the conclusion or yielding back of all time for debate on the conference report. The conference report shall be approved in the Senate only if affirmed by the votes of 3/5 of the Senators duly chosen and sworn. "(C) Rules of the senate and house

"(C) Rules of the senate and house of representatives.—This paragraph is enacted by Congress—

"(i) as an exercise of the rulemaking power of the Senate and House of Representatives, respectively, and is deemed to be part of the rules of each House, respectively, but applicable only with respect to the procedure to be followed in that House in the case of legislation under this para-

1	graph, and it supersedes other rules only
2	to the extent that it is inconsistent with
3	such rules; and
4	"(ii) with full recognition of the con-
5	stitutional right of either House to change
6	the rules (so far as they relate to the pro-
7	cedure of that House) at any time, in the
8	same manner, and to the same extent as in
9	the case of any other rule of that House.
10	"(5) Fallback rating rules.—For purposes
11	of paragraph (3), the fallback rating rules are as fol-
12	lows:
13	"(A) Program.—
14	"(i) Rating rules.—A health insur-
15	ance issuer that enters into a contract
16	under the program under this title shall
17	determine the amount of premiums to as-
18	sess for coverage under a health benefits
19	plan based on a community rate that may
20	be annually adjusted only—
21	"(I) based on the age of covered
22	individuals (subject to clause (iii));
23	"(II) based on the geographic
24	area involved if the adjustment is
25	based on geographical divisions that

1	are not smaller than a metropolitan
2	statistical area and the issuer provides
3	evidence of geographic variation in
4	cost of services;
5	"(III) based on industry (subject
6	to clause (iv));
7	"(IV) based on tobacco use; and
8	"(V) based on whether such cov-
9	erage is for an individual, 2 adults in
10	a household, 1 adult and 1 or more
11	children, or a family.
12	"(ii) Limitation.—Premium rates
13	charged for coverage under the program
14	under this title shall not vary based on
15	health-status related factors, gender, class
16	of business, or claims experience or any
17	other factor not described in clause (i).
18	"(iii) Age adjustments.—
19	"(I) In general.—With respect
20	to clause (i)(I), in making adjust-
21	ments based on age, the Adminis-
22	trator shall establish not more than 5
23	age brackets to be used by a health
24	insurance issuer in establishing rates
25	for individuals under the age of 65.

1	The rates for any age bracket shall
2	not exceed 300 percent of the rate for
3	the lowest age bracket. Age-related
4	premiums may not vary within age
5	brackets.
6	"(II) AGES 65 AND OLDER.—
7	With respect to clause (i)(I), a health
8	insurance issuer may develop separate
9	rates for covered individuals who are
10	65 years of age or older for whom the
11	primary payor for health benefits cov-
12	erage is the Medicare Program under
13	title XVIII of the Social Security Act,
14	for the coverage of health benefits
15	that are not otherwise covered under
16	Medicare.
17	"(iv) Industry adjustment.—With
18	respect to clause (i)(III), in making adjust-
19	ments based on industry, the rates for any
20	industry shall not exceed 115 percent of
21	the rate for the lowest industry and shall
22	be based on evidence of industry variation
23	in cost of services.
24	"(B) State rating rules.—State rating
25	requirements shall apply to health insurance

1 coverage purchased in the small group market,
2 except that a State shall not permit premium
3 rates to vary based on health-status related fac4 tors.

"(6) STATE WITH LESS PREMIUM VARIATION.—
Effective beginning in calendar year 2013, in the case of a State that provides a rating variance with respect to age that is less than the Federal limit established under paragraph (2)(B) or (3) or that provides for some form of community rating, or that provides a rating variance with respect to industry that is less than the Federal limit established under paragraph (2)(B) or (3), or that provides a rating variance with respect to the geographic area involved that is less than the Federal limit established in paragraph (2)(B) or (3), premium rates charged for health insurance coverage under this title in such State with respect to such factor shall reflect the rating requirements of such State.

# "(7) Employee choice.—

"(A) CALENDAR YEARS 2011 AND 2012.—
With respect to calendar years 2011 and 2012
(open enrollment periods beginning October 1,
2010, and October 1, 2011), in the case of a
State that applies community rating or adjusted

community rating where any age bracket does not exceed 300 percent of the lowest age bracket, employees of an employer located in that State may elect to enroll in any health plan offered under this title.

- "(B) Subsequent Years.—Beginning in calendar year 2013 (open enrollment periods beginning October 1, 2012, and thereafter), employees of an employer that participates in the program under this title may elect to enroll in any health plan offered under this title.
- "(C) EXCEPTION.—In any State or year in which an employee is not able to select a health plan as provided for in subparagraph (A) or (B), the employer shall select the health plan or plans that shall be made available to the employees of such employer.
- "(8) STATE APPROVAL OF RATES.—State laws requiring the approval of rates with respect to health insurance shall continue to apply to health insurance coverage under this title in such State unless the State fails to enforce the application of rates that would otherwise apply to health insurance issuers under the program under this title.
- 25 "(e) Benefits.—

1 "(1) Statement of Benefits.—Each con-2 tract under this title shall contain a detailed state-3 ment of benefits offered and shall include information concerning such maximums, limitations, exclu-5 sions, and other definitions of benefits as the Ad-6 ministrator considers necessary or reasonable. 7 "(2) Nationwide plans.—

- "(A) IN GENERAL.—In the case of contracts with health insurance issuers that offer a health benefit plan on a nationwide basis, in the first year after the date of enactment of this title, the benefit package shall include benefits established by the Administrator.
- "(B) Process for establishing bene-FITS FOR NATIONWIDE PLANS.—The benefits provide for under subparagraph (A) shall be determined as follows:
  - "(i) Not later than 30 days after the date of enactment of this title, the Secretary shall enter into a contract with the Institute of Medicine to develop a minimum set of benefits to be offered by nationwide plans.
  - "(ii) In developing such minimum set of benefits, the Institute of Medicine shall

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1	convene public forums to allow input from
2	key stakeholders (including small busi-
3	nesses, self-employed individuals, employ-
4	ees of small businesses, health insurance
5	issuers, insurance regulators, health care
6	providers, and patient advocates) and shall
7	consult with the Small Business Health
8	Board.
9	"(iii) The Institute of Medicine shall
10	consider—
11	"(I) the clinical appropriateness
12	and effectiveness of the benefits cov-
13	$\operatorname{ered};$
14	"(II) the affordability of the ben-
15	efits covered;
16	"(III) the financial protection of
17	enrollees against high health care ex-
18	penses;
19	"(IV) access to necessary health
20	care services; and
21	"(V) benefits similar to those
22	available in the small group market
23	on the date of enactment of this title.

1	"(iv) The benefits package shall not
2	be discriminatory or be likely to promote
3	or induce adverse selection.
4	"(v) The Administrator shall publish
5	the benefits recommended by the Institute
6	of Medicine for public comment.
7	"(vi) Based on the comments received,
8	the Administrator may make changes only
9	to the extent that the recommendation
10	from the Institute of Medicine is not con-
11	sistent with the criteria contained in clause
12	(iii) or there is a compelling need for the
13	changes to ensure the effective functioning
14	of the program.
15	"(C) Changes to Benefits.—
16	"(i) In general.—By a vote of a
17	two-thirds majority, the Small Business
18	Health Board may recommend to the Ad-
19	ministrator changes to the benefit package
20	for nationwide plans under this paragraph
21	for years subsequent to the first year in
22	which such benefits are in effect.
23	"(ii) Reduction in Benefits.—The
24	Administrator may reduce benefits that

1	were previously covered under this para-	
2	graph only if—	
3	"(I) two-thirds of the Small	
4	Business Health Board recommend	
5	such change; or	
6	"(II) there is a compelling need	
7	for the change to prevent a substan-	
8	tial reduction in participation in the	
9	program under this title.	
10	"(f) Additional Premium for Delayed Enroll-	
11	MENT.—	
12	"(1) In general.—A self-employed individual	
13	who is eligible to participate in the program under	
14	this title, who does not reside in a State where a	
15	self-employed individual is eligible for coverage in	
16	the small group market, and who does not elect to	
17	enroll in coverage under such program in the first	
18	year in which the self-employed individual is eligible	
19	to so enroll, shall be subject to an additional pre-	
20	mium for delayed enrollment.	
21	"(2) Amount.—The Administrator shall estab-	
22	lish the amount of the additional premium under	
23	paragraph (1), which shall be the amount deter-	
24	mined by the Administrator to be actuarially appro-	
25	priate, to encourage enrollment, and to reduce ad-	

- verse selection. The amount of the additional premium shall be calculated by the Administrator based on the number of years specified in paragraph (4).
  - "(3) PAYMENT.—A self-employed individual shall pay the additional premium under this subsection, if any, for a period of time equal to the number of years specified in paragraph (4). After the expiration of such period the additional premium for delayed enrollment shall be terminated.
  - "(4) YEARS.—The number of years specified in this paragraph is the number of years that the self-employed individual involved was eligible to participate in the program under this title but did not enroll in coverage under such program and did not otherwise have creditable coverage (as defined for purposes of section 2701(c)).

# "(g) State Enforcement.—

"(1) STATE AUTHORITY.—With respect to the enforcement of provisions in this title that supersede State law (as described in paragraph (2)), a State may require that health insurance issuers that issue, sell, renew, or offer health insurance coverage in the State in the small group market or through the program under this title, comply with the requirements of this title with respect to such issuers.

"(2) Provisions described.—The provisions 1 2 described in this paragraph shall include the following: 3 "(A) Prohibitions on varying premium 4 5 rates based on health-status related factors 6 (subsections (d)(1)(A) and (B) of section 7 3007). 8 "(B) The implementation of rating re-9 quirements that shall apply to the program 10 under this title beginning in calendar year 2013 11 (subsections (d)(2)(B) and (d)(3) of section 12 3007). 13 "(C) Benefit requirements for nationwide 14 plans available in the program under this title 15 (subsection (e)). "(3) Failure to implement or enforce 16 17 PROVISIONS.—In the case of a determination by the 18 Secretary that a State has failed to substantially en-19 force a provision (or provisions) described in para-20 graph (2) with respect to health insurance issuers in 21 the State, the Secretary shall enforce such provision 22 (or provisions). 23 "(4) Secretarial enforcement author-24 ITY.—The Secretary shall have the same authority

in relation to the enforcement of the provisions of

1	this title with respect to issuers of health insurance
2	coverage in a State as the Secretary has under sec-
3	tion 2722(b)(2) in relation to the enforcement of the
4	provisions of part A of title XXVII with respect to
5	issuers of health insurance coverage in the small
6	group market in the State.
7	"(h) State Opt Out.—A State may prohibit small
8	employers and self-employed individuals in the State from
9	participating in the program under this title if the State—
10	"(1) defines its small group market to include
11	groups of one (so that self-employed individuals are
12	eligible for coverage in such market);
13	"(2) prohibits the use of health-status related
14	factors and other factors described in subsection
15	(d)(5)(A);
16	"(3) has in effect rating rules that—
17	"(A) in calendar years 2011 and 2012,
18	comply with subsection (d)(5)(A); and
19	"(B) in calendar year 2013 and thereafter,
20	comply with subsection $(d)(2)(B)$ or $(d)(3)$ ,
21	whichever is in effect for such calendar year;
22	except that such rules may impose limits on rating
23	variation in addition to those provided for in such
24	subsection;

1	"(4) maintains a State-wide purchasing pool
2	that provides purchasers in the small group market
3	a choice of health benefit plans, with comparative in-
4	formation provided concerning such plans and the
5	premiums charged for such plans made available
6	through the Internet; and
7	"(5) enacts a law to request an opt out under
8	this subsection.
9	"SEC. 3008. ENCOURAGING PARTICIPATION BY HEALTH IN
10	SURANCE ISSUERS THROUGH ADJUSTMENTS
11	FOR RISK.
12	"(a) Application of Risk Corridors.—
13	"(1) In general.—This section shall only
14	apply to health insurance issuers with respect to
15	health benefits plans offered under this Act during
16	any of calendar years 2011 through 2013.
17	"(2) Notification of costs under the
18	PLAN.—In the case of a health insurance issuer that
19	offers a health benefits plan under this title in any
20	of calendar years 2011 through 2013, the issue
21	shall notify the Administrator, before such date in
22	the succeeding year as the Administrator specifies
23	of the total amount of costs incurred in providing

benefits under the health benefits plan for the year

involved and the portion of such costs that is attributable to administrative expenses.

"(3) Allowable costs defined.—For purposes of this section, the term 'allowable costs' means, with respect to a health benefits plan offered by a health insurance issuer under this title, for a year, the total amount of costs described in paragraph (2) for the plan and year, reduced by the portion of such costs attributable to administrative expenses incurred in providing the benefits described in such paragraph.

# "(b) Adjustment of Payment.—

- "(1) No adjustment if allowable costs within 3 percent of the health insurance issuer with respect to the health benefits plan involved for a calendar year are at least 97 percent, but do not exceed 103 percent, of the target amount for the plan and year involved, there shall be no payment adjustment under this section for the plan and year.
- "(2) Increase in payment if allowable costs above 103 percent of target amount.—
- 23 "(A) COSTS BETWEEN 103 AND 108 PER-24 CENT OF TARGET AMOUNT.—If the allowable 25 costs for the health insurance issuer with re-

spect to the health benefits plan involved for 1 2 the year are greater than 103 percent, but not 3 greater than 108 percent, of the target amount for the plan and year, the Administrator shall reimburse the issuer for such excess costs 6 through payment to the issuer of an amount 7 equal to 75 percent of the difference between 8 such allowable costs and 103 percent of such 9 target amount. "(B) Costs above 108 percent of tar-10 GET AMOUNT.—If the allowable costs for the

- health insurance issuer with respect to the health benefits plan involved for the year are greater than 108 percent of the target amount for the plan and year, the Administrator shall reimburse the issuer for such excess costs through payment to the issuer in an amount equal to the sum of—
  - "(i) 3.75 percent of such target amount; and
- "(ii) 90 percent of the difference between such allowable costs and 108 percent of such target amount.
- 24 "(3) REDUCTION IN PAYMENT IF ALLOWABLE 25 COSTS BELOW 97 PERCENT OF TARGET AMOUNT.—

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1 "(A) Costs between 92 and 97 percent 2 OF TARGET AMOUNT.—If the allowable costs for the health insurance issuer with respect to the 3 4 health benefits plan involved for the year are less than 97 percent, but greater than or equal 6 to 92 percent, of the target amount for the plan 7 and year, the issuer shall be required to pay 8 into a contingency reserve fund established and 9 maintained by the Administrator, an amount 10 equal to 75 percent of the difference between 11 97 percent of the target amount and such al-12 lowable costs. "(B) Costs below 92 percent of tar-13 14 GET AMOUNT.—If the allowable costs for the 15 health insurance issuer with respect to the 16 health benefits plan involved for the year are 17 less than 92 percent of the target amount for 18 the plan and year, the issuer shall be required 19 to pay into the contingency fund established 20 under subparagraph (A), an amount equal to 21 the sum of—

"(i) 3.75 percent of such target amount; and

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1	"(ii) 90 percent of the difference be-
2	tween 92 percent of such target amount
3	and such allowable costs.
4	"(4) Target amount described.—
5	"(A) In general.—For purposes of this
6	subsection, the term 'target amount' means
7	with respect to a health benefits plan offered by
8	an issuer under this title in any of calendar
9	years 2011 through 2013, an amount equa
10	to—
11	"(i) the total of the monthly pre-
12	miums estimated by the health insurance
13	issuer and accepted by the Administrator
14	to be paid for enrollees in the plan under
15	this title for the calendar year involved; re-
16	duced by
17	"(ii) the amount of administrative ex-
18	penses that the issuer estimates, and the
19	Administrator accepts, will be incurred by
20	the issuer with respect to the plan for such
21	calendar year.
22	"(B) Submission of target amount.—
23	Not later than December 31, 2010, and each
24	December 31 thereafter through calendar year
25	2012 an issuer shall submit to the Adminis

1 trator a description of the target amount for 2 such issuer with respect to health benefits plans provided by the issuer under this title. 3 "(c) DISCLOSURE OF INFORMATION.— 4 "(1) IN GENERAL.—Each contract under this 6 title shall provide— "(A) that a health insurance issuer offer-7 8 ing a health benefits plan under this title shall 9 provide the Administrator with such information as the Administrator determines is nec-10 11 essary to carry out this subsection including the 12 notification of costs under subsection (a)(2) and 13 the target amount under subsection (b)(4)(B); 14 and 15 "(B) that the Administrator has the right 16 to inspect and audit any books and records of 17 the issuer that pertain to the information re-18 garding costs provided to the Administrator 19 under such subsections. 20 "(2) Restriction on use of information.— 21 Information disclosed or obtained pursuant to the 22 provisions of this subsection may be used by the of-23 fice designated under section 3002(a) and its em-24 ployees and contractors only for the purposes of, and

to the extent necessary in, carrying out this section.

1	"SEC. 3009. ADMINISTRATION THROUGH REGIONAL OR
2	OTHER ADMINISTRATIVE ENTITIES.
3	"(a) In General.—In order to provide for the ad-
4	ministration of the benefits under this title with maximum
5	efficiency and convenience for participating employers and
6	health care providers and other individuals and entities
7	providing services to such employers, the Administrator—
8	"(1) shall enter into contracts with eligible enti-
9	ties, to the extent appropriate, to perform, on a re-
10	gional or other basis, activities to receive, disburse,
11	and account for payments of premiums to partici-
12	pating employers by individuals, and for payments
13	by participating employers and employees to health
14	insurance issuers; and
15	"(2) may enter into contracts with eligible enti-
16	ties, to the extent appropriate, to perform, on a re-
17	gional or other basis, one or more of the following:
18	"(A) Collect and maintain all information
19	relating to individuals, families, and employers
20	participating in the program under this title.
21	"(B) Serve as a channel of communication
22	between health insurance issuers, participating
23	employers, and individuals relating to the ad-
24	ministration of this title.
25	"(C) Otherwise carry out such activities
26	for the administration of this title, in such

- 1 manner, as may be provided for in the contract 2 entered into under this section.
- 3 "(b) Application.—To be eligible to receive a con-
- 4 tract under subsection (a), an entity shall prepare and
- 5 submit to the Administrator an application at such time,
- 6 in such manner, and containing such information as the
- 7 Administration may require.
- 8 "(c) Process.—

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- 9 "(1) COMPETITIVE BIDDING.—All contracts 10 under this section shall be awarded through a com-11 petitive bidding process on a bi-annual basis.
  - "(2) Requirement.—No contract shall be entered into with any entity under this section unless the Administrator finds that such entity will perform its obligations under the contract efficiently and effectively and will meet such requirements as to financial responsibility, legal authority, and other matters as the Administrator finds pertinent.
    - "(3) Publication of Standards and Criteria for under subsection (a), the Administrator shall publish in the Federal Register standards and criteria for the efficient and effective performance of contract obligations under this section, and opportunity shall be provided for public comment prior to implementa-

- tion. In establishing such standards and criteria, the
   Administrator shall provide for a system to measure
   an entity's performance of responsibilities.
- "(4) Term.—Each contract under this section shall be for a term of at least 2 years, and may be 5 6 made automatically renewable from term to term in 7 the absence of notice by either party of intention to 8 terminate at the end of the current term, except that 9 the Administrator may terminate any such contract 10 at any time (after such reasonable notice and oppor-11 tunity for hearing to the entity involved as the Ad-12 ministrator may provide in regulations) if the Ad-13 ministrator finds that the entity has failed substan-14 tially to carry out the contract or is carrying out the 15 contract in a manner inconsistent with the efficient 16 and effective administration of the program estab-17 lished by this title.
- 18 "(d) TERMS OF CONTRACT.—A contract entered into19 under this section shall include—
- 20 "(1) a description of the duties of the con-21 tracting entity;
- 22 "(2) an assurance that the entity will furnish to 23 the Administrator such timely information and re-24 ports as the Administrator determines appropriate;

"(3) an assurance that the entity will maintain such records and afford such access thereto as the Administrator finds necessary to assure the correctness and verification of the information and reports under paragraph (2) and otherwise to carry out the purposes of this title;

- "(4) an assurance that the entity shall comply with such confidentiality and privacy protection guidelines and procedures as the Administrator may require;
- 11 "(5) an assurance that the entity does not have, 12 and will continue to avoid, any conflicts of interest 13 relative to any functions it will perform; and
- 14 "(6) such other terms and conditions not incon-15 sistent with this section as the Administrator may 16 find necessary or appropriate.

### 17 "SEC. 3010. PUBLIC EDUCATION CAMPAIGN AND REPORT.

"(a) IN GENERAL.—In carrying out this title, the Administrator shall develop and implement an educational campaign with interagency participation (including at a minimum the Small Business Administration, the Department of Labor, and employees of the office established under section 3002 who oversee the provision of information through navigators) to provide information to employers and the general public concerning the health insurance

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- 1 program developed under this title, including the contact
- 2 information relating to an individual or individuals who
- 3 will be available to resolve various types of problems with
- 4 health insurance coverage provided under this title.
- 5 "(b) Public Education Campaign.—There is au-
- 6 thorized to be appropriated to carry out this section, such
- 7 sums as may be necessary for each of fiscal years 2008
- 8 through 2010.
- 9 "(c) Reports to Congress.—Not later than 1 year
- 10 and 2 years after the implementation of the campaign
- 11 under subsection (a), the Administrator shall submit to
- 12 the appropriate committees of Congress a report that de-
- 13 scribes the activities of the Administrator under sub-
- 14 section (a), including a determination by the Adminis-
- 15 trator of the percentage of employers with knowledge of
- 16 the health benefits program under this title.

#### 17 "SEC. 3011. APPROPRIATIONS.

- 18 "There are authorized to be appropriated to the Ad-
- 19 ministrator such sums as may be necessary in each fiscal
- 20 year for the development and administration of the pro-
- 21 gram under this title.

## 22 "SEC. 3012. EFFECTIVE DATE.

- 23 "This title shall take effect on the date of enactment
- 24 of this title.".

#### 1 SEC. 3. AMENDMENT TO ERISA.

- 2 Section 514(b)(2) of the Employee Retirement In-
- 3 come Security Act of 1974 (29 U.S.C. 1144(b)(2)) is
- 4 amended by adding at the end the following:
- 5 "(C) Notwithstanding subparagraph (A), the provi-
- 6 sions of subsections (d)(1)(B) and (g)(2)(A) of section
- 7 3007 of the Public Health Service Act (relating to the pro-
- 8 hibition on health-status related rating and the Federal
- 9 enforcement of such provisions) shall supercede any State
- 10 law that conflicts with such provisions.".

#### 11 SEC. 4. CREDIT FOR SMALL BUSINESS EMPLOYEE HEALTH

- 12 INSURANCE EXPENSES.
- 13 (a) IN GENERAL.—Subpart D of part IV of sub-
- 14 chapter A of chapter 1 of the Internal Revenue Code of
- 15 1986 (relating to credits) is amended by inserting after
- 16 section 45N the following new section:
- 17 "SEC. 450. SMALL BUSINESS EMPLOYEE HEALTH INSUR-
- 18 ANCE CREDIT.
- 19 "(a) Determination of Credit.—In the case of a
- 20 qualified small employer, there shall be allowed as a credit
- 21 against the tax imposed by this chapter for the taxable
- 22 year an amount equal to the credit amount described in
- 23 subsection (b).
- 24 "(b) General Credit Amount.—For purposes of
- 25 this section—

1	"(1) In general.—The credit amount de-
2	scribed in this subsection is the product of—
3	"(A) the amount specified in paragraph
4	(2),
5	"(B) the employer size factor specified in
6	paragraph (3), and
7	"(C) the percentage of year factor specified
8	in paragraph (4).
9	"(2) APPLICABLE AMOUNT.—For purposes of
10	paragraph (1)—
11	"(A) In GENERAL.—The applicable
12	amount is equal to—
13	"(i) \$1,000 for each employee of the
14	employer who receives self-only health in-
15	surance coverage through the employer,
16	"(ii) \$2,000 for each employee of the
17	employer who receives family health insur-
18	ance coverage through the employer, and
19	"(iii) \$1,500 for each employee of the
20	employer who receives health insurance
21	coverage for two adults or one adult and
22	one or more children through the employer.
23	"(B) Bonus for payment of greater
24	PERCENTAGE OF PREMIUMS.—The applicable
25	amount otherwise specified in subparagraph (A)

shall be increased by \$200 in the case of subparagraph (A)(i), \$400 in the case of subparagraph (A)(ii), and \$300 in the case of subparagraph (A)(iii), for each additional 10 percent of the qualified employee health insurance expenses exceeding 60 percent which are paid by the qualified small employer.

"(3) EMPLOYER SIZE FACTOR.—For purposes of paragraph (1), the employer size factor is the percentage determined in accordance with the following table:

"If the employer size is:	The percentage is:
10 or fewer full-time employees More than 10 but not more than 20 full-time employees More than 20 but not more than 30 full-time employees More than 30 but not more than 40 full-time employees More than 40 but not more than 50 full-time employees More than 50 full-time employees	100% 80% 60% 40% 20% 0%

12 "(4) Percentage of Year factor.—For purposes of paragraph (1), the percentage of year factor 13 14 is equal to the ratio of— "(A) the number of months during the tax-15 16 able year for which the employer paid or in-17 curred qualified employee health insurance ex-18 penses, and "(B) 12. 19

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1	"(c) Definitions and Special Rules.—For pur-
2	poses of this section—
3	"(1) Qualified small employer.—
4	"(A) IN GENERAL.—The term 'qualified
5	small employer' means any employer (as defined
6	in section 3001(a)(4) of the Public Health
7	Service Act) which—
8	"(i) either—
9	"(I) purchases health insurance
10	coverage for its employees in a small
11	group market in a State which meets
12	the requirements under subparagraph
13	(B), or
14	"(II) with respect to any taxable
15	year beginning after 2010, is a par-
16	ticipating employer (as defined in sec-
17	tion 3001(a)(8) of such Act) in the
18	program under title XXX of such Act,
19	"(ii) pays or incurs at least 60 per-
20	cent of the qualified employee health insur-
21	ance expenses of such employer or is self-
22	employed, and
23	"(iii) employed an average of 50 or
24	fewer full-time employees during the pre-
25	ceding taxable year or was a self-employed

1	individual with either not less than \$5,000
2	in net earnings or not less than \$15,000 in
3	gross earnings from self-employment in the
4	preceding taxable year.
5	"(B) State small group market re-
6	QUIREMENTS.—A State meets the requirements
7	of this subparagraph if—
8	"(i) during calendar years 2009 and
9	2010, the State—
10	"(I) defines its small group mar-
11	ket to include groups of one (so that
12	self-employed individuals are eligible
13	for coverage in such market),
14	"(II) prohibits the use of health-
15	status related factors and other fac-
16	tors described in section
17	3007(d)(5)(A) of such Act, and
18	"(III) has in effect rating rules
19	that comply with section
20	3007(d)(5)(A) of such Act (except
21	that such rules may impose limits on
22	rating variation in addition to those
23	provided for in such section),
24	"(ii) during calendar years 2011 and
25	2012, the State—

1	"(I) meets the requirements
2	under clause (i), and
3	"(II) maintains a State-wide pur-
4	chasing pool that provides purchasers
5	in the small group market a choice of
6	health benefit plans, with comparative
7	information provided concerning such
8	plans and the premiums charged for
9	such plans made available through the
10	Internet, and
11	"(iii) for calendar years after 2012,
12	the State—
13	"(I) meets the requirements
14	under clauses $(i)(I)$ , $(i)(II)$ , and
15	(ii)(II), and
16	"(II) has in effect rating rules
17	that comply with paragraph (2)(B) or
18	(3) of section 3007(d) of such Act,
19	whichever is in effect for such cal-
20	endar year (except that such rules
21	may impose limits on rating variation
22	in addition to those provided for in
23	such section).
24	"(2) Qualified employee health insur-
25	ANCE EXPENSES.—

1	"(A) In General.—The term 'qualified
2	employee health insurance expenses' means any
3	amount paid by an employer or an employee of
4	such employer for health insurance coverage
5	under such Act to the extent such amount is at-
6	tributable to coverage—
7	"(i) provided to any employee (as de-
8	fined in subsection 3001(a)(3) of such
9	Act), or
10	"(ii) for the employer, in the case of
11	a self-employed individual.
12	"(B) EXCEPTION FOR AMOUNTS PAID
13	UNDER SALARY REDUCTION ARRANGEMENTS.—
14	No amount paid or incurred for health insur-
15	ance coverage pursuant to a salary reduction
16	arrangement shall be taken into account under
17	subparagraph (A).
18	"(3) Full-time employee.—The term 'full-
19	time employee' means, with respect to any period, an
20	employee (as defined in section 3001(a)(3) of such
21	Act) of an employer if the average number of hours
22	worked by such employee in the preceding taxable
23	year for such employer was at least 35 hours per
24	week.
25	"(d) Inflation Adjustment —

1	"(1) IN GENERAL.—For each taxable year after
2	2009, the dollar amounts specified in subsections
3	(b)(2)(A), (b)(2)(B), and (c)(1)(A)(iii) (after the ap-
4	plication of this paragraph) shall be the amounts in
5	effect in the preceding taxable year or, if greater,
6	the product of—
7	"(A) the corresponding dollar amount
8	specified in such subsection, and
9	"(B) the ratio of the index of wage infla-
10	tion (as determined by the Bureau of Labor
11	Statistics) for August of the preceding calendar
12	year to such index of wage inflation for August
13	of 2008.
14	"(2) Rounding.—If any amount determined
15	under paragraph (1) is not a multiple of \$100, such
16	amount shall be rounded to the next lowest multiple
17	of \$100.
18	"(e) Application of Certain Rules in Deter-
19	MINATION OF EMPLOYER SIZE.—For purposes of this sec-
20	tion—
21	"(1) Application of aggregation rule for
22	EMPLOYERS.—All persons treated as a single em-
23	ployer under subsection (b), (c), (m), or (o) of sec-
24	tion 414 shall be treated as 1 employer.

- 1 "(2) Employers not in existence in pre-2 CEDING YEAR.—In the case of an employer which 3 was not in existence for the full preceding taxable year, the determination of whether such employer 5 meets the requirements of this section shall be based 6 on the average number of full-time employees that it 7 is reasonably expected such employer will employ on 8 business days in the employer's first full taxable 9 year.
- 10 "(3) PREDECESSORS.—Any reference in this 11 subsection to an employer shall include a reference 12 to any predecessor of such employer.
- "(f) Coordination With Advance Payments of Credit.—With respect to any taxable year, the amount which would (but for this subsection) be allowed as a credit to the taxpayer under subsection (a) shall be reduced by the aggregate amount paid on behalf of such taxpayer under section 7527A for months beginning in such taxable year. If the amount determined under this subsection is less than zero, the taxpayer shall owe additional tax in such amount under this chapter.
- "(g) CREDITS FOR NONPROFIT ORGANIZATIONS.—
  Any credit which would be allowable under subsection (a)
  with respect to a qualified small business if such qualified
  small business were not exempt from tax under this chap-

- 1 ter shall be treated as a credit allowable under this sub-
- 2 part to such qualified small business.".
- 3 (b) ADVANCE PAYMENTS OF CREDIT.—Chapter 77
- 4 of the Internal Revenue Code of 1986 is amended by in-
- 5 serting after section 7527 the following new section:
- 6 "SEC. 7527A. ADVANCE PAYMENT OF CREDIT FOR HEALTH
- 7 INSURANCE COSTS FOR QUALIFIED SMALL
- 8 EMPLOYERS.
- 9 "(a) GENERAL RULE.—Not later than December 31,
- 10 2008, the Secretary shall establish a program for making
- 11 monthly payments on behalf of qualified small employers
- 12 to the program established under title XXX of the Public
- 13 Health Service Act. The amount of the monthly payment
- 14 for a qualified small employer shall be one twelfth of the
- 15 amount of the credit for the tax year to which the qualified
- 16 small employer is entitled under section 36. If a monthly
- 17 payment is made by the Secretary for which the employer
- 18 is not entitled to a corresponding credit, the employer shall
- 19 owe additional tax in such amount under this chapter.
- 20 "(b) Qualified Small Employer.—For purposes
- 21 of this section, the term 'qualified small employer' has the
- 22 meaning given such term in section 36(c)(1).".
- 23 (c) Conforming Amendments.—
- 24 (1) The table of sections for subpart D of part
- 25 IV of subchapter A of chapter 1 of the Internal Rev-

- 1 enue Code of 1986 is amended by adding at the end
- 2 the following new items:
  - "Sec. 450. Small business employee health insurance credit.".
- 3 (2) The table of sections for chapter 77 of such
- 4 Code is amended by inserting after the item relating
- 5 to section 7527 the following new item:
  - "Sec. 7527A. Advance payment of credit for health insurance costs for qualified small employers.".
- 6 (d) Deductibility.—The payment of premiums by
- 7 a participating employer under this Act shall be consid-
- 8 ered to be an ordinary and necessary expense in carrying
- 9 on a trade or business for purposes of the Internal Rev-
- 10 enue Code of 1986 and shall be deductible.
- 11 (e) Effective Date.—The amendments made by
- 12 this section shall apply to amounts paid or incurred in tax-
- 13 able years beginning after December 31, 2008.

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